

Message Text

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PAGE 01 MOGADI 00839 181146Z
ACTION SS-15

INFO OCT-01 AF-10 ISO-00 EB-08 OC-06 COME-00 CIAE-00
DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05
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-----056288 190308Z /75
R 180955Z APR 78
FM AMEMBASSY MOGADISCIO
TO SECSTATE WASHDC 6173

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E.O. 11652: N/A
TAGS: AMGT, XA
SUBJ: GOALS/OBJECTIVES AND RESOURCE MANAGEMENT (GORM)

REF: STATE 069374

1. THE EMBASSY'S OPTIMAL PROJECTIONS FOR FY-80 IN TERMS OF PEOPLE AND FUNDING ARE GIVEN BELOW. THE INCREASES IN STAFF ARE THE MINIMUM REQUIRED TO ENSURE THAT NEW U.S. POLICIES AND PROGRAMS ARE MONITORED AND ADMINISTERED EFFECTIVELY. ALTHOUGH THE INCREASES IN AMERICAN PERSONNEL REFLECT A CHANGE IN THE NATURE OF THE U.S./SOMALI RELATIONSHIP, WE SEE THE PROCESS AS GRADUAL AND SUBJECT TO PERIODIC REEXAMINATION. WE HAVE CHOSEN FIRST TO UP-GRADE LESS VISIBLE AREAS OF OPERATIONS SUCH AS COMMUNICATIONS AND DIRECT ADMINISTRATIVE SUPPORT. WITH THIS SOLID FRAMEWORK IN PLACE, ADDING TO THE SUBSTANTIVE ELEMENTS OF THE MISSION AT LATER DATES WILL BE LESS OF A STRAIN ON THE EMBASSY'S RESOURCES. TO SOME EXTENT WE WILL ONLY BE COMPENSATING FOR INCREASES ON THE SUBSTANTIVE SIDE WHICH HAVE ALREADY TAKEN PLACE IN FY-78 (POLITICAL OFFICER, ECONOMIC OFFICER, TCU, AND AID STAFF).

2. TOTAL MISSION RESOURCES FOR FY 1980.

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PAGE 02 MOGADI 00839 181146Z

PERSONNEL:	DIRECT HIRE (INCREASE)		CONTRACT	
U.S.	LOCAL	U.S.	LOCAL	

STATE	21(7)	44(14)	-	62(18)
AID	13(7)	14(8)	-	21(7)
ICA	2(1)	10(1)	-	6(2)
MAAG/DATT	2(2)	2(2)	-	4(4)

TOTAL(INCREASE) 38(17) 70(25) - 93(31)

PROGRAM: OPTIMAL INCREASE

STATE (TOTAL S&E)	510,417	256,402
AID	1,142,691	394,691
ICA(TOTAL COUNTRY BUDGET		
INCL FAS)	234,300	56,300
MAAG/DATT	120,000	120,000
TOTAL	2,007,408	827,393

ADMIN SUPPORT: OPTIMAL INCREASE

STATE	656,656	199,216
AID	87,009	28,190
ICA	17,050	6,459
MAAG/DATT	8,400	8,400
TOTAL	768,115	242,265

3. THE EMBASSY IS IN TRANSITION FROM ITS FORMER OBSERVER ROLE, FORCED UPON IT BY THE EARLIER SOVIET INFLUENCED POLICIES OF THE SOMALI GOVERNMENT, TO AN ACTIVE PROGRAM OF SUPPORT FOR REGIONAL STABILITY, AN INDEPENDENT, MODERATE, NON-ALIGNED SOMALIA, AND THE ENHANCEMENT OF HUMAN DIGNITY INCLUDING RELIEF PROGRAMS. AN INCREASED STATE DEPARTMENT STAFF, 2 SUBSTANTIVE POSITIONS, ARISES LIMITED OFFICIAL USE

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PAGE 03 MOGADI 00839 181146Z

FROM THE NEED FOR IMPROVED COVERAGE OF THE POLITICAL SCENE, THE REQUIREMENT FOR MORE COMPREHENSIVE ECONOMIC REPORTING TO MONITOR EXPANDED US ASSISTANCE PROGRAMS, AND THE NECESSITY OF RELIEVING THE DCM OF SOME OF HIS SUBSTANTIVE REPORTING CHORES SO THAT HE CAN DEVOTE MORE ATTENTION TO EMBASSY MANAGEMENT. AN ADDITIONAL C&R POSITION, TCU POSITION, AND AN EMBASSY NURSE ARE REQUIRED TO MEET THE ADDITIONAL COMMUNICATIONS LOAD AND PROVIDE FOR THE HEALTH OF AN EXPANDED MISSION.

4. ASSUMING USAID TAKES ON ADDITIONAL FUNCTIONS SUCH AS CAPITAL DEVELOPMENT AND BUDGET SUPPORT, IMPLIED BUT NOT YET PROGRAMED IN OUR DISCUSSIONS WITH THE SOMALI LEADERSHIP, THERE WILL BE A REQUIREMENT FOR ADDITIONAL SUBSTANTIVE, MANAGERIAL, AND ADMINISTRATIVE PERSONNEL BEYOND THE EXPANSION ALREADY CONTEMPLATED. THE SIZE OF THE INCREASE WOULD BE RELATED TO THE MAGNITUDE OF THE US COMMITMENT FOR ECONOMIC ASSISTANCE TO SOMALIA'S NATIONAL DEVELOPMENT, AND TO THE US ROLE IN PROVIDING LONG TERM RELIEF TO VICTIMS OF THE OGADEN WAR. SPECIFICALLY IT MIGHT INCLUDE WATER DEVELOPMENT, EXPANDED COMMODITY PROGRAMS, AND TECHNICAL EDUCATION EFFORTS.

5. AN EXPANDED USICA PROGRAM ENTAILING THE ASSIGNMENT OF A CULTURAL AFFAIRS OFFICER WILL BE REQUIRED TO IMPLEMENT A PROGRAM OF EXPANDED CONTACTS AND PRESENTATIONS, CULTURAL AND EDUCATIONAL EXCHANGES, INCREASE THE NUMBER OF VOLUNTARY SPEAKERS, AND IMPROVE INFORMATION AND FILM DISSIMINATION EFFORTS. THE GSDR IS SENSITIVE IN THE AREAS OF INFORMATION AND CULTURE. IT IS STILL POSSIBLE THAT POSITIVE DEVELOPMENTS -- THE WELCOMING OF EXPANDED EXCHANGES, MORE OPEN COOPERATION WITH THE MINISTRY OF INFORMATION, AND THE GOOD RECEPTION ACCORDED US SPEAKERS MAY BE REVERSED, BUT WE THINK NOT. USICA'S EFFORT SUPPORTS THE OBJECTIVE OF A MODERATE NON-ALIGNED SOMALIA AND THE US CONCERN FOR INDIVIDUAL HUMAN RIGHTS. LIMITED OFFICIAL USE

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PAGE 04 MOGADI 00839 181146Z

6. IF AN ARMS SUPPLY RELATIONSHIP DEVELOPS BETWEEN THE US AND SOMALIA, THERE WILL BE A REQUIREMENT FOR AN END USE OBSERVER, A TRAINING OFFICER, AND A MILITARY INTELLIGENCE EXPERT. THESE FUNCTIONS CAN BE COMBINED IN ONE OFFICER WITH PERHAPS ONE ENLISTED ASSISTANT. THIS PRESENCE WOULD SUPPORT OUR OVERALL OBJECTIVE OF AN INDEPENDENT NON-ALIGNED FOREIGN POLICY FOR SOMALIA, BUT WOULD ALSO SERVE A BROADER GOAL OF DEMONSTRATING US SUPPORT TO A SMALL COUNTRY WHICH EXPELLED A NOXIOUS SOVIET PRESENCE.

7. FIVE PERCENT REDUCTION:

A. POSTPONE REPLACEMENT OF EXECUTIVE OFFICE FURNITURE (ESTIMATED SAVINGS DOLS 25,000)

B. POSTPONE REPLACEMENT OF HOUSEHOLD FURNITURE AND APPLIANCES FOR FOUR HOMES (EST. SAVINGS DOLS 60,000)

C. POSTPONE WAGE AND SALARY INCREASE FOR FSL AND CONTRACT EMPLOYEES (EST. SAVINGS DOLS 18,000)

D. POSTPONE SCHEDULED MAINTENANCE AND REPAIR OF GOVERNMENT-OWNED BUILDINGS AND PROPERTY (EST. SAVINGS DOLS 5,000)

8. TEN PERCENT REDUCTION (ADD POINTS E AND F TO THE ABOVE)

E. DELAY IMPLEMENTATION OF AID AGRICULTURAL PROGRAM.

F. DELAY EXPANSION OF ICA AMERICAN AND FSL STAFF. LOUGHRAN LIMITED OFFICIAL USE

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